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REFERENCE TITLE: AHCCCS; healthcare group

State of Arizona
Senate
Forty-sixth Legislature
Second Regular Session
2004

SB 1166

Introduced by
Senators Allen, Cannell R

AN ACT

AMENDING SECTIONS 36-2912 AND 36-2913, ARIZONA REVISED STATUTES; AMENDING TITLE 36, CHAPTER 29, ARTICLE 1, ARIZONA REVISED STATUTES, BY ADDING SECTION 36-2912.01; RELATING TO THE ARIZONA HEALTH CARE COST CONTAINMENT SYSTEM.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 36-2912, Arizona Revised Statutes, is amended to
3 read:

4 36-2912. Healthcare group coverage; program requirements for
5 small businesses and public employers; related
6 requirements; definitions

7 A. The administration shall administer a healthcare group program to
8 allow willing contractors to deliver health care services to persons defined
9 as eligible pursuant to section 36-2901, paragraph 6, subdivisions (b), (c),
10 (d) and (e). ~~IN THE ABSENCE OF A WILLING CONTRACTOR, THE ADMINISTRATION MAY~~
11 ~~CONTRACT DIRECTLY WITH ANY HEALTH CARE PROVIDER OR ENTITY. THE~~
12 ~~ADMINISTRATION MAY ENTER INTO A CONTRACT WITH ANOTHER ENTITY TO PROVIDE~~
13 ~~ADMINISTRATIVE FUNCTIONS FOR THE HEALTHCARE GROUP PROGRAM.~~

14 B. Employers with one eligible employee or up to an average of fifty
15 eligible employees under section 36-2901, paragraph 6, subdivision (d):

16 1. ~~MAY CONTRACT WITH THE ADMINISTRATION FOR HEALTH CARE SERVICES~~
17 ~~AVAILABLE FROM THE ADMINISTRATION.~~

18 ~~1-~~ 2. May contract with the administration to be the exclusive health
19 benefit plan if the employer has five or fewer eligible employees and enrolls
20 one hundred per cent of these employees into the health benefit plan.

21 ~~2-~~ 3. May contract with the administration for coverage available
22 pursuant to this section if the employer has six or more eligible employees
23 and enrolls eighty per cent of these employees into the healthcare group
24 program.

25 ~~3-~~ 4. Shall have a minimum of one and a maximum of fifty eligible
26 employees at the effective date of their first contract with the
27 administration.

28 C. Employees with proof of other existing health care coverage who
29 elect not to participate in the healthcare group program shall not be
30 considered when determining the percentage ~~OF ENROLLMENT REQUIREMENTS UNDER~~
31 ~~SUBSECTION B OF THIS SECTION~~ if ~~the other health care coverage~~ either:

32 1. ~~Is other~~ Group health coverage ~~IS PROVIDED~~ through a spouse, parent
33 or legal guardian, ~~INDIVIDUAL INSURANCE OR ANOTHER EMPLOYER.~~

34 2. ~~Is coverage available from~~ MEDICAL ASSISTANCE IS PROVIDED BY a
35 government subsidized health care program.

36 3. MEDICAL ASSISTANCE IS PROVIDED PURSUANT TO SECTION 36-2982,
37 SUBSECTION I.

38 D. An employer shall not offer coverage made available pursuant to
39 this section to persons defined as eligible pursuant to section 36-2901,
40 paragraph 6, subdivision (b), (c), (d) or (e) as a substitute for a federally
41 designated plan.

42 E. An employee or dependent defined as eligible pursuant to section
43 36-2901, paragraph 6, subdivision (b), (c), (d) or (e) may participate in ~~the~~
44 ~~system~~ HEALTHCARE GROUP on a voluntary basis only.

1 F. Notwithstanding subsection B, paragraph ~~2~~ 3 of this section, the
2 administration shall adopt rules to allow a business that offers ~~system~~
3 ~~HEALTHCARE GROUP~~ coverage pursuant to this section to continue coverage if it
4 expands its employment to include more than fifty employees.

5 G. The administration shall provide eligible employees with disclosure
6 information about the health benefit plan.

7 H. The director shall:

8 1. Require that any contractor that provides covered services to
9 persons defined as eligible pursuant to section 36-2901, paragraph 6,
10 subdivision (a) provide separate audited reports on the assets, liabilities
11 and financial status of any corporate activity involving providing coverage
12 pursuant to this section to persons defined as eligible pursuant to section
13 36-2901, paragraph 6, subdivision (b), (c), (d) or (e).

14 2. Ensure that any health plan not contracted to provide system
15 covered services to persons defined as eligible pursuant to section 36-2901,
16 paragraph 6, subdivision (a) has complied with any applicable provisions of
17 section 36-2906.01. The director may make requests of the director of the
18 department of insurance on behalf of the administration pursuant to section
19 36-2906.01.

20 ~~3. Not distribute any appropriated funds, unless specifically~~
21 ~~authorized by the legislature, to the administration or the administration's~~
22 ~~contracted plans for the purposes of this section.~~

23 3. USE MONIES FROM THE HEALTHCARE GROUP FUND ESTABLISHED BY SECTION
24 36-2912.01 FOR THE ADMINISTRATION'S COSTS OF OPERATING THE HEALTHCARE GROUP
25 PROGRAM.

26 4. Ensure that the contractors are required to meet contract terms as
27 are necessary in the judgment of the director to ensure adequate performance
28 by the contractor. Contract provisions shall include, at a minimum, the
29 maintenance of deposits, performance bonds, financial reserves or other
30 financial security. The director may waive requirements for the posting of
31 bonds or security for contractors that have posted other security, equal to
32 or greater than that required for the healthcare group program, with the
33 administration or the department of insurance for the performance of health
34 service contracts if funds would be available to the administration from the
35 other security on the contractor's default. In waiving, or approving waivers
36 of, any requirements established pursuant to this section, the director shall
37 ensure that the administration has taken into account all the obligations to
38 which a contractor's security is associated. The director may also adopt
39 rules that provide for the withholding or forfeiture of payments to be made
40 to a contractor for the failure of the contractor to comply with provisions
41 of its contract or with provisions of adopted rules.

42 5. Adopt rules.

43 6. Provide reinsurance to the contractors for clean claims based on
44 thresholds established by the administration. For the purposes of this
45 paragraph, "clean claims" has the same meaning prescribed in section 36-2904.

I. With respect to services provided by contractors to persons defined as eligible pursuant to section 36-2901, paragraph 6, subdivision (b), (c), (d) or (e), a contractor is the payor of last resort and has the same lien or subrogation rights as those held by health care services organizations licensed pursuant to title 20, chapter 4, article 9.

J. The administration shall offer a health benefit plan on a guaranteed issuance basis to small employers as required by this section. All small employers qualify for this guaranteed offer of coverage. The administration shall provide a health benefit plan to each small employer without regard to health status-related factors if the small employer agrees to make the premium payments and to satisfy any other reasonable provisions of the plan ~~that are not inconsistent with this chapter~~ AND CONTRACT. The administration shall offer to all small employers the available health benefit plan and shall accept any small employer that applies and meets the eligibility requirements. In addition to the requirements prescribed in this section, for any offering of any health benefit plan to a small employer, as part of the administration's solicitation and sales materials, the administration shall make a reasonable disclosure to the employer of the availability of the information described in this subsection and, on request of the employer, shall provide that information to the employer. The administration shall provide information concerning the following:

1. Provisions of coverage relating to the following, if applicable:

- (a) The administration's right to establish premiums and to change premium rates and the factors that may affect changes in premium rates.

- (b) Renewability of coverage.

- (c) Any preexisting condition exclusion.

- (d) The geographic areas served by the contractor.

2. The benefits and premiums available under all health benefit plans for which the employer is qualified.

K. The administration shall describe the information required by subsection J of this section in language that is understandable by the average small employer and with a level of detail that is sufficient to reasonably inform a small employer of the employer's rights and obligations under the health benefit plan. This requirement is satisfied if the administration provides the following information:

1. An outline of coverage that describes the benefits in summary form.

2. The rate or rating schedule that applies to the product, preexisting condition exclusion or affiliation period.

3. The minimum employer contribution and group participation rules that apply to any particular type of coverage.

4. In the case of a network plan, a map or listing of the areas served.

L. A contractor is not required to disclose any information that is proprietary and protected trade secret information under applicable law.

1 M. At least sixty days before the date of expiration of a health
2 benefit plan, the administration shall provide a written notice to the
3 employer of the terms for renewal of the plan.

4 N. The administration may increase or decrease premiums based on
5 actuarial reviews of the projected and actual costs of providing health care
6 benefits to eligible members. Before changing premiums, the administration
7 must give sixty ~~days~~ DAYS' written notice to the employer. The
8 administration may cap the amount of the change.

9 O. The administration may consider age, sex, income and community
10 rating when it establishes premiums for the healthcare group program.

11 P. Except as provided in subsection Q of this section, a health
12 benefit plan may not deny, limit or condition the coverage or benefits based
13 on a person's health status-related factors or a lack of evidence of
14 insurability.

15 Q. A health benefit plan shall not exclude coverage for preexisting
16 conditions, except that:

17 1. A health benefit plan may exclude coverage for preexisting
18 conditions for a period of not more than twelve months or, in the case of a
19 late enrollee, eighteen months. The exclusion of coverage does not apply to
20 services that are furnished to newborns who were otherwise covered from the
21 time of their birth or to persons who satisfy the portability requirements
22 under this section.

23 2. The contractor shall reduce the period of any applicable
24 preexisting condition exclusion by the aggregate of the periods of creditable
25 coverage that apply to the individual.

26 R. The contractor shall calculate creditable coverage according to the
27 following:

28 1. The contractor shall give an individual credit for each portion of
29 each month the individual was covered by creditable coverage.

30 2. The contractor shall not count a period of creditable coverage for
31 an individual enrolled in a health benefit plan if after the period of
32 coverage and before the enrollment date there were sixty-three consecutive
33 days during which the individual was not covered under any creditable
34 coverage.

35 3. The contractor shall give credit in the calculation of creditable
36 coverage for any period that an individual is in a waiting period for any
37 health coverage.

38 S. The contractor shall not count a period of creditable coverage with
39 respect to enrollment of an individual if, after the most recent period of
40 creditable coverage and before the enrollment date, sixty-three consecutive
41 days lapse during all of which the individual was not covered under any
42 creditable coverage. The contractor shall not include in the determination
43 of the period of continuous coverage described in this section any period
44 that an individual is in a waiting period for health insurance coverage
45 offered by a health care insurer or is in a waiting period for benefits under

a health benefit plan offered by a contractor. In determining the extent to which an individual has satisfied any portion of any applicable preexisting condition period the contractor shall count a period of creditable coverage without regard to the specific benefits covered during that period. A contractor shall not impose any preexisting condition exclusion in the case of an individual who is covered under creditable coverage thirty-one days after the individual's date of birth. A contractor shall not impose any preexisting condition exclusion in the case of a child who is adopted or placed for adoption before age eighteen and who is covered under creditable coverage thirty-one days after the adoption or placement for adoption.

T. The written certification provided by the administration must include:

1. The period of creditable coverage of the individual under the contractor and any applicable coverage under a COBRA continuation provision.

2. Any applicable waiting period or affiliation period imposed on an individual for any coverage under the health plan.

U. The administration shall issue and accept a written certification of the period of creditable coverage of the individual that contains at least the following information:

1. The date that the certificate is issued.

2. The name of the individual or dependent for whom the certificate applies and any other information that is necessary to allow the issuer providing the coverage specified in the certificate to identify the individual, including the individual's identification number under the policy and the name of the policyholder if the certificate is for or includes a dependent.

3. The name, address and telephone number of the issuer providing the certificate.

4. The telephone number to call for further information regarding the certificate.

5. One of the following:

(a) A statement that the individual has at least eighteen months of creditable coverage. For purposes of this subdivision, eighteen months means five hundred forty-six days.

(b) Both the date that the individual first sought coverage, as evidenced by a substantially complete application, and the date that creditable coverage began.

6. The date creditable coverage ended, unless the certificate indicates that creditable coverage is continuing from the date of the certificate.

V. The administration shall provide any certification pursuant to this section within thirty days after the event that triggered the issuance of the certification. Periods of creditable coverage for an individual are established by presentation of the certifications in this section.

1 W. The healthcare group program shall comply with all applicable
2 federal requirements.

3 X. For the purposes of this section:

4 1. "COBRA continuation provision" means:

5 (a) Section 4980B, except subsection (f)(1) as it relates to pediatric
6 vaccines, of the internal revenue code of 1986.

7 (b) Title I, subtitle B, part 6, except section 609, of the employee
8 retirement income security act of 1974.

9 (c) Title XXII of the public health service act.

10 (d) Any similar provision of the law of this state or any other state.

11 2. "Creditable coverage" means coverage solely for an individual,
12 other than limited benefits coverage, under any of the following:

13 (a) An employee welfare benefit plan that provides medical care to
14 employees or the employees' dependents directly or through insurance,
15 reimbursement or otherwise pursuant to the employee retirement income
16 security act of 1974.

17 (b) A church plan as defined in the employee retirement income
18 security act of 1974.

19 (c) A health ~~benefit~~ BENEFITS plan, as defined in section 20-2301,
20 issued by a health plan.

21 (d) Part A or part B of title XVIII of the social security act.

22 (e) Title XIX of the social security act, other than coverage
23 consisting solely of benefits under section 1928.

24 (f) Title 10, chapter 55 of the United States Code.

25 (g) A medical care program of the Indian health service or of a tribal
26 organization.

27 (h) A health benefits risk pool operated by any state of the United
28 States.

29 (i) A health plan offered pursuant to title 5, chapter 89 of the
30 United States Code.

31 (j) A public health plan as defined by federal law.

32 (k) A health benefit plan pursuant to section 5(e) of the peace corps
33 act (22 United States Code section 2504(e)).

34 (l) A policy or contract, including short-term limited duration
35 insurance, issued on an individual basis by an insurer, a health care
36 services organization, a hospital service corporation, a medical service
37 corporation or a hospital, medical, dental and optometric service corporation
38 or made available to persons defined as eligible under section 36-2901,
39 paragraph 6, subdivisions (b), (c), (d) and (e).

40 (m) A policy or contract issued by a health care insurer or the
41 administration to a member of a bona fide association.

42 3. "Eligible employee" means a person who IS ONE OF THE FOLLOWING:

43 (a) ELIGIBLE PURSUANT TO SECTION 36-2901, PARAGRAPH 6, SUBDIVISION
44 (h).

1 (b) A PERSON WHO works for an employer for a minimum of twenty hours
2 per week or who is self-employed for at least twenty hours per week.

3 (c) AN EMPLOYEE WHO ELECTS COVERAGE PURSUANT TO SECTION 36-2982,
4 SUBSECTION I. THE RESTRICTION PROHIBITING EMPLOYEES EMPLOYED BY PUBLIC
5 AGENCIES PRESCRIBED IN SECTION 36-2982, SUBSECTION I DOES NOT APPLY TO THIS
6 SUBDIVISION.

7 (d) A PERSON WHO MEETS ALL OF THE ELIGIBILITY REQUIREMENTS, WHO IS
8 ELIGIBLE FOR A FEDERAL HEALTH COVERAGE TAX CREDIT PURSUANT TO SECTION 35 OF
9 THE INTERNAL REVENUE CODE OF 1986 AND WHO APPLIES FOR HEALTH CARE COVERAGE
10 THROUGH THE HEALTHCARE GROUP PROGRAM. THE REQUIREMENT THAT A PERSON BE
11 EMPLOYED WITH A SMALL BUSINESS THAT ELECTS HEALTHCARE GROUP COVERAGE DOES NOT
12 APPLY TO THIS ELIGIBILITY GROUP.

13 4. "Genetic information" means information about genes, gene products
14 and inherited characteristics that may derive from the individual or a family
15 member, including information regarding carrier status and information
16 derived from laboratory tests that identify mutations in specific genes or
17 chromosomes, physical medical examinations, family histories and direct
18 analysis of genes or chromosomes.

19 5. "Health benefit plan" means coverage offered by the administration
20 for the healthcare group program pursuant to this section.

21 6. "Health status-related factor" means any factor in relation to the
22 health of the individual or a dependent of the individual enrolled or to be
23 enrolled in a health plan including:

24 (a) Health status.

25 (b) Medical condition, including physical and mental illness.

26 (c) Claims experience.

27 (d) Receipt of health care.

28 (e) Medical history.

29 (f) Genetic information.

30 (g) Evidence of insurability, including conditions arising out of acts
31 of domestic violence as defined in section 20-448.

32 (h) The existence of a physical or mental disability.

33 7. "Late enrollee" means an employee or dependent who requests
34 enrollment in a health benefit plan after the initial enrollment period that
35 is provided under the terms of the health benefit plan if the initial
36 enrollment period is at least thirty-one days. Coverage for a late enrollee
37 begins on the date the person becomes a dependent if a request for enrollment
38 is received within thirty-one days after the person becomes a dependent. An
39 employee or dependent shall not be considered a late enrollee if:

40 (a) The person:

41 (i) At the time of the initial enrollment period was covered under a
42 public or private health insurance policy or any other health benefit plan.

43 (ii) Lost coverage under a public or private health insurance policy
44 or any other health benefit plan due to the employee's termination of
45 employment or eligibility, the reduction in the number of hours of

1 employment, the termination of the other plan's coverage, the death of the
2 spouse, legal separation or divorce or the termination of employer
3 contributions toward the coverage.

4 (iii) Requests enrollment within thirty-one days after the termination
5 of creditable coverage that is provided under a COBRA continuation provision.

6 (iv) Requests enrollment within thirty-one days after the date of
7 marriage.

8 (b) The person is employed by an employer that offers multiple health
9 benefit plans and the person elects a different plan during an open
10 enrollment period.

11 (c) The person becomes a dependent of an eligible person through
12 marriage, birth, adoption or placement for adoption and requests enrollment
13 no later than thirty-one days after becoming a dependent.

14 8. "Preexisting condition" means a condition, regardless of the cause
15 of the condition, for which medical advice, diagnosis, care or treatment was
16 recommended or received within not more than six months before the date of
17 the enrollment of the individual under a health benefit plan issued by a
18 contractor. Preexisting condition does not include a genetic condition in
19 the absence of a diagnosis of the condition related to the genetic
20 information.

21 9. "Preexisting condition limitation" or "preexisting condition
22 exclusion" means a limitation or exclusion of benefits for a preexisting
23 condition under a health benefit plan offered by a contractor.

24 10. "Small employer" means an employer who employs at least one but not
25 more than fifty eligible employees on a typical business day during any one
26 calendar year.

27 11. "Waiting period" means the period that must pass before a potential
28 participant or eligible employee in a health benefit plan offered by a health
29 plan is eligible to be covered for benefits as determined by the individual's
30 employer.

31 Sec. 2. Title 36, chapter 29, article 1, Arizona Revised Statutes, is
32 amended by adding section 36-2912.01, to read:

33 36-2912.01. Healthcare group fund; nonlapsing

34 A. THE HEALTHCARE GROUP FUND IS ESTABLISHED CONSISTING OF:

35 1. PREMIUMS PAID BY SMALL EMPLOYERS AND ELIGIBLE EMPLOYEES, INCLUDING
36 EMPLOYEE CONTRIBUTIONS, FOR THE COST OF PROVIDING HOSPITALIZATION AND MEDICAL
37 CARE UNDER THE SYSTEM.

38 2. GIFTS, GRANTS AND DONATIONS.

39 3. LEGISLATIVE APPROPRIATIONS.

40 B. THE ADMINISTRATION SHALL ADMINISTER THE FUND.

41 C. MONIES IN THE FUND ARE CONTINUOUSLY APPROPRIATED.

42 D. ON NOTICE FROM THE ADMINISTRATION, THE STATE TREASURER SHALL INVEST
43 AND DIVEST MONIES IN THE FUND AS PROVIDED BY SECTION 35-313, AND MONIES
44 EARNED FROM INVESTMENT SHALL BE CREDITED TO THE FUND.

1 E. THE ADMINISTRATION SHALL USE FUND MONIES TO PAY THE ADMINISTRATIVE
2 COSTS AND THE COST OF PROVIDING HOSPITALIZATION AND MEDICAL CARE FOR SMALL
3 EMPLOYERS AND ELIGIBLE EMPLOYEES AS DEFINED IN SECTION 36-2912.

4 F. THE ADMINISTRATION MAY USE UP TO SIX PER CENT OF FUND MONIES FROM
5 PREMIUMS TO PAY THE ADMINISTRATIVE COSTS FOR THE ADMINISTRATION TO OPERATE
6 THE HEALTHCARE GROUP PROGRAM. ADMINISTRATIVE COSTS DO NOT INCLUDE
7 COMMISSIONS OR FEES PAID BY THE HEALTHCARE PROGRAM TO INSURANCE BROKERS.

8 Sec. 3. Section 36-2913, Arizona Revised Statutes, is amended to read:
9 36-2913. Systems funds; funding

10 A. The Arizona health care cost containment system fund, long-term
11 care system fund and the third party liability fund are established. The
12 funds shall be used to pay administrative and program costs associated with
13 the operation of the system established pursuant to this article and the
14 long-term care system established pursuant to article 2 of this chapter.

15 B. Separate accounts, including but not limited to a reserve fund, may
16 be established within the funds. Different accounts within the funds shall
17 be established in order to separately account for expense and income activity
18 associated with the system established pursuant to this article and article 2
19 of this chapter.

20 C. The Arizona health care cost containment system fund and long-term
21 care system fund shall be comprised of:

22 1. Monies paid by each of the counties of this state of the amounts
23 determined or withheld by the state treasurer pursuant to section 11-292.

24 2. Monies paid by each county resolving to participate in the system
25 equal to the actual cost, as limited by the board of supervisors, together
26 with employee contributions of providing hospitalization and medical care
27 under the system to full-time officers and employees of the county and its
28 departments and agencies.

29 3. Monies paid by this state equal to the actual cost, as limited by
30 section 38-651, together with employee contributions of providing
31 hospitalization and medical care under the system to full-time officers and
32 employees of this state, of its departments and agencies and of cities, towns
33 and school districts of this state.

34 4. Monies drawn against appropriations made by this state for the
35 costs of operating the Arizona health care cost containment system or the
36 long-term care system. Monies shall be drawn against appropriations and
37 transferred from the fund from which they were appropriated on an as needed
38 basis only.

39 5. Gifts, donations and grants from any source.

40 6. Federal monies made available to this state for the operation of
41 the Arizona health care cost containment system or the long-term care system.

42 7. Interest paid on monies deposited in the fund.

43 ~~8. Monies paid by the owners of eligible businesses in this state,~~
44 ~~including employee contributions, for the actual cost of providing~~
45 ~~hospitalization and medical care under the system to their full-time~~

~~employees together with interest paid on monies deposited in the fund. Administrative costs of the system to operate the eligible businesses program are subject to legislative appropriation.~~

~~9.~~ 8. Reimbursements for data collection.

D. The third party liability fund is comprised of monies paid by third party payors and lien and estate recoveries.

E. All monies in the funds other than monies appropriated by the state shall not lapse.

F. All monies drawn against appropriations made by this state remaining in the funds at the end of the fiscal year shall revert to the fund from which they were appropriated and drawn, and the appropriation shall lapse in accordance with section 35-190. Notwithstanding the provisions of section 35-191, subsection B, the period for administrative adjustments shall extend for only six months for appropriations made for system covered services.

G. Notwithstanding sections 35-190 and 35-191, all approved claims for system covered services presented after the close of the fiscal year in which they were incurred shall be paid either in accordance with subsection F of this section or in the current fiscal year with the monies available in the funds established by this section.

H. Claims for system covered services that are determined valid by the director pursuant to section 36-2904, subsection G and the department's grievance and appeal procedure shall be paid from the funds established by this section.

I. For purposes of this section, system covered services exclude administrative charges for operating expenses.

J. All payments for claims from the funds established by this section shall be accounted for by the administration by the fiscal year in which the claims were incurred, regardless of the fiscal year in which the payments were made.

K. Notwithstanding any other law, county owned or contracted providers and special health care district owned or contracted providers are subject to all claims processing and payment requirements or limitations of this chapter that are applicable to noncounty providers.

Sec. 4. Exemption from rule making

A. For the purposes of this act, the Arizona health care cost containment system administration is exempt from the rule making requirements of title 41, chapter 6, Arizona Revised Statutes, for one year after the effective date of this act.

B. The Arizona health care cost containment system administration shall hold at least two public meetings before adopting rules pursuant to this act.